

Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 SS-15 OES-07 SP-02 ACDA-12
AGRE-00 AID-05 CEA-01 CEQ-01 CG-00 CIAE-00
COME-00 DLOS-09 DODE-00 DOTE-00 EB-08 EPA-01
SOE-02 DOE-15 FMC-01 TRSE-00 H-01 INR-10 INT-05
JUSE-00 L-03 NSAE-00 NSF-01 OMB-01 PA-01 PM-05
NSCE-00 SSO-00 ICAE-00 INRE-00 /132 W
-----049367 091033Z /20

O 090735Z MAY 78
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 9358
INFO AMEMBASSY MOSCOW

C O N F I D E N T I A L SECTION 01 OF 02 GENEVA 07023

E.O. 11652: GDS
TAGS: PLOS, TGEN, TOCY, UR, US
SUBJECT: MARINE SCIENTIFIC RESEARCH AND WORLD OCEANS
AGREEMENT

REF: STATE 114351

1. COPY OF PRESS LETTER GIVEN TO METALINKOV ON APRIL 25.
METALINKOV WAS VISIBLY SHAKEN BY CONTENTS OF LETTER AND
RESPONDED IMMEDIATELY BY ASKING WHAT COOPERATION FROM
SOVIET DEL WAS DESIRED. BASED ON U.S. AGREEMENT TO
CASTANEDA COMPROMISE LAST SESSION, WEAKNESS OF SUPPORT
FOR U.S. POSITION AND STRENGTH OF OPPOSITION, DECISION
HAD BEEN REACHED TO SEEK ONLY REVERSION TO CASTANEDA
COMPROMISE TEXT. WHEN THIS WAS RELAYED TO METALINKOV
AS EXTENT OF U.S. OBJECTIVE, HE PROMISED TO RAISE ISSUE
DIRECTLY WITH KOZYREV AND PROVIDE ANSWER IN FOLLOWING
DAYS.

2. REVERSION TO CASTANEDA FORMULA, WHILE CHARACTERIZED
AS "MINOR CORRECTIONS" IN WULF STATEMENT (GENEVA 6563)
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WOULD PROVIDE SOME IMPROVEMENT IN RESEARCH REGIME.

3. METALINKOV PROVIDED NO RESPONSE TO REQUEST FOR
KOZYREV REACTION. SOVIET STATEMENT AT APRIL 28
MEETING SAID THEY ALSO WERE DISSATISFIED WITH ICNT BUT
THEY WOULD NOT SUBMIT SPECIFIC PROPOSALS IF OTHER
EXERCISED SIMILAR RESTRAINT. THIRD COMMITTEE CHAIRMAN

YANKOV (BULGARIA), HOWEVER, MADE REPEATED STATEMENTS WHICH PREJUDICED U.S. VIEWPOINTS AND ATTEMPTS TO RETURN TO CASTANEDA COMPROMISE. YANKOV, HOWEVER, DID LEAVE OPEN POSSIBILITY FOR REFINEMENT IN THE TEXT OR SUBSTANTIVE CHANGES WHICH WERE BROUGHT TO HIM AS RESULT OF OUTSIDE NEGOTIATIONS. YANKOV WAS MORE EGREGIOUS AT FORMAL MEETING OF COMMITTEE ON MAY 2, BUT AGAIN LEFT DOOR SLIGHTLY AJAR.

4. US DEL WAS HOPEFUL AN EFFORT TO CASTANEDA FORMULA WOULD SUCCEED SINCE THERE WERE SUBSTANTIAL GAINS FOR USSR AS WELL UNDER THIS APPROACH. CASTANEDA GROUP AT SIXTH SESSION HAD NEGOTIATED PACKAGE OF ARTICLES DEALING WITH (A) STATUS OF ECONOMIC ZONE; (B) DISPUTE SETTLEMENT FOR FISHERIES IN THE ECONOMIC ZONE; AND (C) SCIENCE TEXT. ON HIGH SEAS STATUS OF ECONOMIC ZONE, THE CASTANEDA TEXT LEFT OUT A MORE OBVIOUS POSITION FOR PROVISION PROHIBITING SOVERIGNTY OVER THE ECONOMIC ZONE CONTAINED IN EARLIER VERSION. THE DISPUTE SETTLEMENT PROVISION WAS NOT REFLECTED IN THE ICNT AND YANKOV MADE CHANGES IN THE SCIENCE TEXT THAT WE ARE NOW SEEKING TO REMOVE. THE COASTAL STATES GROUP WAS ACTIVELY SEEKING RETURN TO CASTANEDA FORMULA ON FISHERIES DISPUTE SETTLEMENT; SOVIETS STRONGLY DESIRED MORE OBVIOUS TEXT ON NO SOVERIGNTY IN ECONOMIC ZONE; AND US, WHILE ALSO SEEKING ECONOMIC ZONE CHANGE, SOUGHT RETURN TO CASTANEDA TEXT ON SCIENCE. WE AND THE COASTAL

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STATES ATTEMPTED TO PURSUADE USSR TO JOIN US IN SEEKING REAFFIRMATION OF ALL THREE PARTS OF CASTANEDA PACKAGE WITH MORE OBVIOUS NO SOVEREIGNTY CLAUSE. KOZYREV, FOR REASONS WHICH ARE DIFFICULT TO FATHOM, REJECTED SUCH A PACKAGE APPROACH.

5. IN DISCUSSIONS WITH KOZYREV ON MAY 3 AT G/5 LUNCHEON, KOZYREV AGAIN REJECTED CASTANEDA PACKAGE AND GAVE NO INDICATION OF MOVEMENT ON SCIENCE. KOZYREV DISPLAYS SERENE CONFIDENCE THAT THE CHANGE HE DESIRES IN THE ECONOMIC ZONE TEXT CAN BE OBTAINED THROUGH OPEN NEGOTIATIONS IN THE SECOND COMMITTEE--A VIEW WHICH WE BELIEVE IS UNREALISTIC. IF OUR VIEW OF PROSPECTS OF SUCCESS IN SECOND COMMITTEE ARE SHOWN TO BE CORRECT, SOVIETS MAY REEXAMINE THEIR THINKING. MEANWHILE, COASTAL STATES GROUP HAS SUBSTANTIALLY ACHIEVED THE OUTCOME THEY DESIRE WITH RESPECT TO FISHERIES DISPUTE SETTLEMENT IN A NEW GROUND OF NEGOTIATIONS. THUS, EVEN WITH A CHANGE IN SOVIET ATTITUDE, PROSPECTS OF BROAD SUPPORT FOR REAFFIRMATION OF CASTANEDA TEXT ARE SIGNIFICANTLY DIMINISHED BY THE ACHIEVEMENT BY THE COASTAL STATE GROUP OF THEIR OBJECTIVES.

6. SOVIETS IN THE PAST HAVE SHOWN LITTLE COMPUNCTION ABOUT DIRECTING YANKOV TO MAKE SUBSTANTIVE REVISIONS. CONFERENCE PROCEDURES AT THIS SESSION MAKE IT MORE DIFFICULT FOR THEM TO ALTER TEXT, BUT THEY COULD ENCOURAGE HIM TO MAKE SOME FAVORABLE MODIFICATIONS WERE THEY TO DECIDE TO BE HELPFUL. WHETHER THEY WILL BE HELPFUL OR NOT, WITH OR WITHOUT THE AID OF A CASTANEDA PACKAGE, MAY NOT BE KNOWN UNTIL NEW TEXT APPEARS NEAR END OF SESSION.

7. METALINKOV IN LENGTHY DISCUSSION WITH DELEGATION ADVISORS ROGER REVELLE AND JOHN BYRNE ON MAY 5 SAID SOVIETS WOULD REVIEW POSITION ON SCIENCE AFTER THIS

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C O N F I D E N T I A L SECTION 02 OF 02 GENEVA 07023

SESSION. HE CONTINUED THAT THIS ATTITUDE TOWARD CHANGES ON SCIENCE TEXT IN THE FUTURE WOULD BE INFLUENCED BY WHETHER US HAD RENEWED WORLD OCEAN AGREEMENT. WULF IN SUBSEQUENT CONVERSATION WITH METALINKOV SAID THIS ATTEMPT TO SHIFT BURDEN WAS RIDICULOUS SINCE IT WAS UNLIKELY THAT THERE WOULD BE ANY CHANGES IN SCIENCE TEXT AFTER THIS SESSION. METALINKOV STATED CONCERN THAT U.S. MAY NOT RENEW AGREEMENT EVEN IF USSR HELPFUL.

8. LOS DEL HAS REPEATEDLY STRESSED THAT SOVIET ATTITUDES ON SCIENCE AT CURRENT SESSION WILL BE IMPORTANT FACTOR IN DECISION ON RENEWAL. WE WILL BE MAKING INTENSIFIED EFFORTS THIS WEEK.

9. BASED ON THE FOREGOING. LOS DEL RECOMMENDS THAT
DECISION TO EXTEND EXISTING AGREEMENT FOR THREE YEARS
NOT REPEAT NOT BE COMMUNICATED TO SOVIET OFFICIALS AT
LEAST UNTIL MAY 15 AND PROBABLY MAY 19. WE BELIEVE
IT WOULD BE USEFUL TO INFORM SOVIETS THAT IF AGREEMENT
IS CONTINUED WE ARE THINKING IN TERMS OF MERE EXTENSION
RATHER THAN MORE FORMALIZED SIGNING OF NEW AGREEMENTS.
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SIMILARLY, WE SEE NO DIFFICULTIES WITH PURSUING DISCUSSIONS
ON DATES FOR MEETINGS PROVIDED THAT IT IS INDICATED THAT
FINAL DECISION ON AGREEMENT REMAINS SUBJECT TO THEIR
COOPERATION AT LOS. THIS MAY REDUCE METALINKOV CONCERN,
IF MORE THAN A PLOY, THERE IS NO LONGER SUFFICIENT
TIME TO RENEW AGREEMENT, AND MAY REASSURE HIM THAT
DECISION HAS NOT ALREADY BEEN MADE TO LET AGREEMENT
LAPSE. WE BELIEVE METALINKOV WILL BE IN GENEVA WEEK OF
MAY 8, BUT WILL SEEK TO FIND OUT. HE HAS STATED REPLY TO
PRESS LETTER LIKELY ON MAY 10. RICHARDSON

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